

FINANCIAL MANAGEMENT IN CONSTRUCTION

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Abstract

The paper in its introduction covers briefly the scope of Engineering Economics. It then goes on to show the need for Engineers, particularly those involved in construction, to have an adequate knowledge of financial management. The production cycle for construction is compared with those of other industries. The cash flow is then analysed with a view to identifying the causes of liquidity problems. Means of exercising financial control are then suggested.

Introduction

Engineering Economics concerns cost benefit evaluation and choice of projects, considering both tangible and intangible benefits, and return in the case of a private investment. This is the area of overall economic strategy, at the national level or for an organization. The other area is that at the stage of implementation, and primarily concerns the involvement in financial management of the implementing organization and deals with profitability (or whatever measure one uses to determine economic viability) and liquidity. This paper deals with the latter, and particularly for the construction industry.

The purpose of financial management in the private sector is to ensure a financially viable organization. The public sector organization has to work within the framework on which its existence was created. If it assumes a social function it was not intended to do, or if it assumes a function of providing intangible benefits to cover up bad management, that organization is not functioning as it was intended to in the context of the national economy.

The Need for Efficient Financial Management

We have had a number of discussions and seminars on various techniques of implementation planning for construction. But this however has not, up to now, extended to the dissemination of an adequate knowledge of financial management. One reason is that there is insufficient realization of the need for financial planning and control. If construction is done on estimates that can be modified as work progresses, there really is no need. This implies:—

(a) Output is not measured against cost, which could lead to lack of control over costs. (b) Input and output of cash into and out of the project are not planned which could lead to wasteful use of resources. But in the case of a construction enterprise that has to operate commercially, where the funds available are limited and the best possible use should be obtained from it, it becomes necessary to (i) measure output against cost so as to control costs. (ii) plan input and output of cash into and out of the project to ensure the returns and benefits desired. This becomes apparent if the production cycle that operates in the case of a normal commercial enterprise is analysed. If monopolising, profiteering

and exploiting are non-operative factors, then the effectiveness of financial management would also determine the efficiency of construction.

A question that would arise is whether engineers should be involved in a function, or whether engineers should have extensive knowledge of a subject for which there are specialized personnel such as economists and accountants.

The management function in construction involves various aspects such as technical, labour, supplies and finance. Each one of these could be a specialized area. However, a construction manager has to have a sufficient degree of competence in all these if he is to be effective. The degree of competence should be such that he should, at least, be able to appreciate the specialized knowledge of those employed to assist him in the function of managing. It must be mentioned here that some construction organizations have found it better to place accountants with an acquired knowledge of engineering in topmost management positions, possibly because they have not been able to obtain engineers with a sufficient work-knowledge of finance.

The Structure of a Construction Organization

The total production effort of a construction organization is made up of a number of individual projects, located in different places; the equivalent of having a number of factories in various locations, subjected however to the vagaries of nature as the work takes place in the open.

The duration of a project in each place would be for a period of 1 to 4 years, during which the infrastructure for production must be developed, utilized and dismantled as against a manufacturing effort planned to operate for 30 to 40 years or more.

Tendering would imply a fixed price for the duration of the project; the equivalent of a forward contract.

Allowing for the degree of complexity, the time factor, and the uncertainty arising from forward contracting, the basic approach to financial management is not dissimilar to that in other production manufacturing efforts. The diagram of the production cycle in Fig. 1 would illustrate this point.

The financial position of an individual project is therefore necessarily reflected in the financial situation of the organization. A study of the financial management of a individual project is therefore relevant.

The Purchase of Production Resources (CAPITAL AND RECURRING EXPENDITURE)

An individual project consists of a number of varied and different items of work put together to produce a

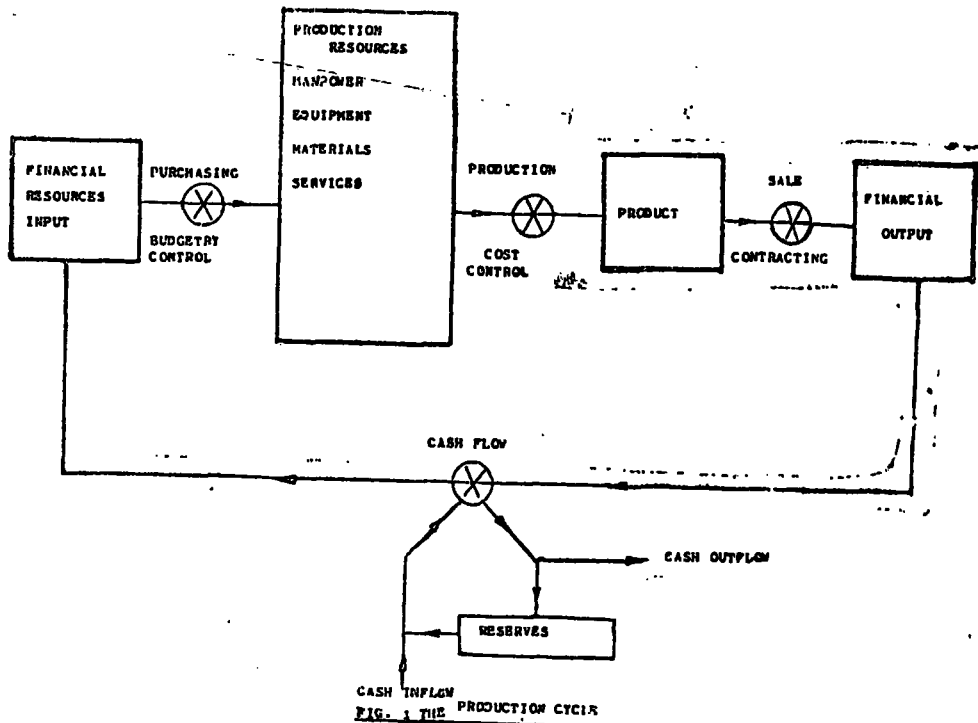


FIG. 1 THE PRODUCTION CYCLE

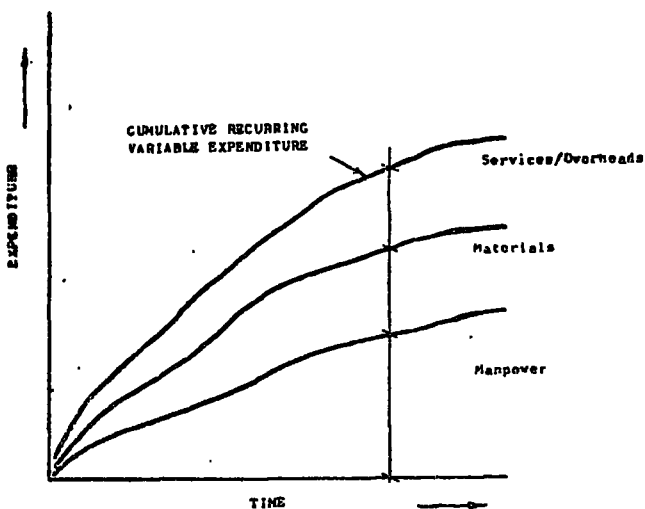


Fig. 2. Cumulative Recurring Variable Expenditure

completed project. Each of these items would have its component of production resources that have to be purchased. They could be listed as follows:—

- (1) Expenditure for wages, salaries, incentives, bonuses and contribution to provident funds—to provide manpower resources categorized as direct and variable.
- (2) Purchase of materials incorporated into the works such as steel, cement, timber, finish fixtures—direct and variable. Consumable materials such as fuel lubricants, tyres, tubes, explosives—indirect and variable. Non-consumable materials with reusable value such as shuttering and pipes—indirect semi-variable. These would provide the material resources for production.

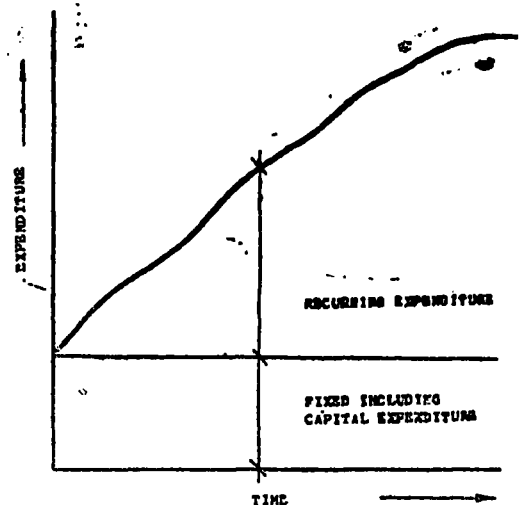


Fig. 3. Cumulative Expenditure

- (3) Overhead expenditure such as insurances, bonds, taxes, communication, postage, rents and dues and other services.
- (4) The equipment resource required for the project would be in various forms. The equipment purchased for the project from the project's financial resources, those deployed on a project from the organization's equipment holdings and equip.

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ment hired from outside. The first of these would be the capital investment on the project which would be partly or totally depreciated on the project. The second is a part of the organization's capital employed in the project and would be paid for as a hire or rental. The third category will be paid for as on hire service to an outside source.

The cumulative plot of the variable expenditure on a time-base would be as shown in Fig. 2. Added to the fixed including capital expenditure assumed to be incurred at the inception of a project the total capital and recurring expenditure is as given in Fig. 3.

Sale of Product (INCOME)

The income for a project would depend on the prices quoted and agreed in a tender document. Pricing is not merely a theoretical exercise based on what should happen, but an evaluation based on past performances as shown from cost analysis. It is in fact a prediction of the performance of the job, and on the accuracy of this prediction will depend the outcome of the project. However, being oversafe and pessimistic will not help in securing work if the bidding is competitive.

The prices quoted would also reflect the tendering policy and would in turn refer to the business policy of an organization. If there is a choice of work, would it give preference to already established lines, would it elevate its level of activity, would it take jobs for prestige? If there is a shortage of work should it take on work with no prospects of profit, should it take whatever work that comes or should it shrink? These are all vital matters of policy that get reflected in quoted prices that would have repercussions on the finances of a project and the organization.

Where there is a choice of investment in different works discounted cash flow analysis could be used to determine the choice. However where there are restrictions in the market, or in the case of state organi-

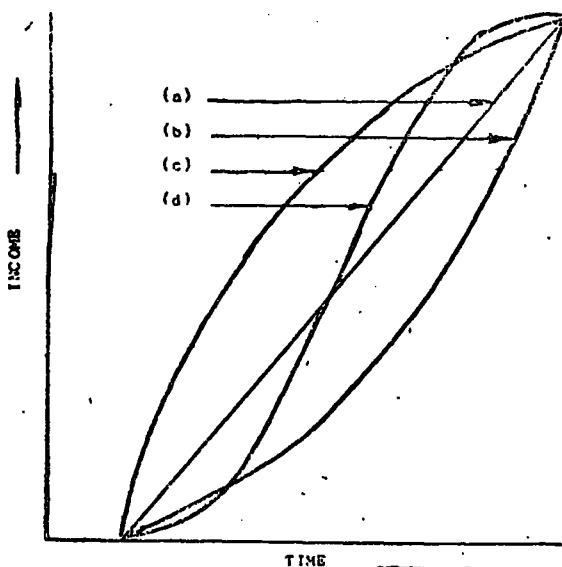


Fig. 4. Income Curves

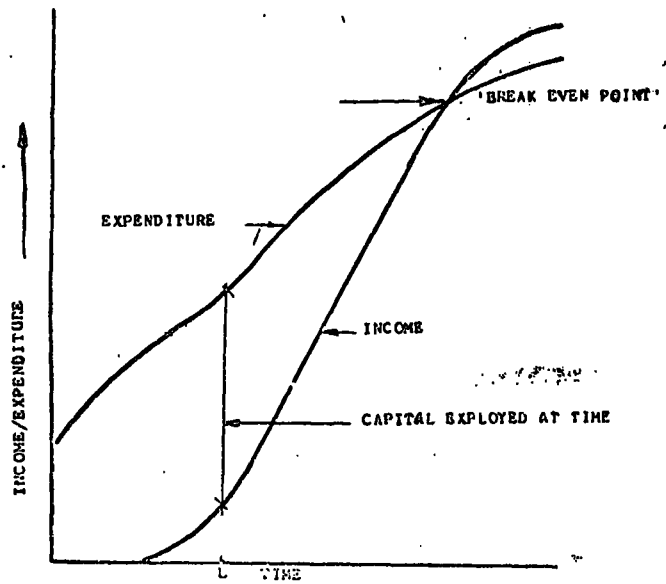


Fig. 5. Cash Flow

zations where other social considerations prevail, factors other than return on capital would predominate.

The income on a project would start some time after the commencement of a project. A cumulative plot of the income on a time-base would give an 'earning curve'. Possible type of earning curves are shown in Fig. 4. A purely repetitive excavation operation would, for instance, have a income pattern as in Fig. 4 (a) An income pattern such as (b) would indicate a progressively increasing rate of production, and pattern (c) would indicate a progressively diminishing rate of production. Generally the most realistic pattern would be as shown in (d), an S curve, which indicates a progressively increasing and then a diminishing rate of production.

The Cash Flow

A break-even chart is obtained by plotting total cumulative expenditure and income on a time-scale Fig. 5. In a normal manufacturing concern only part of the capital investment in equipment and fixed assets would be considered in a break-even chart. But in a construction organization where the capital investment in equipment is from project finances and has to be repaid during the contract period, that investment would become part of the expenditure. Under the circumstances a break-even chart could conveniently be considered as a break-even cash flow chart for the project.

The difference between the income and expenditure curves in Fig. 5 gives the total capital employed at any time on the project. This requirement has to be met from borrowings, the organization assets, and also from clients advances. Advances paid by the client for purchase of equipment and for mobilizing reduces the quantum of capital to be generated from other sources.

The interpretation of the 'break even' point would depend on what is included in expenditure. If the interest on borrowing, dividends on capital and taxes are included, then the point will signify that at which all borrowing and capital has been repaid and all interest, dividends and taxes on them also paid.

The total surplus of the income over expenditure plus the resident value of the equipment would constitute the nett earning from the project. If there is no break-even point, it would mean that the earning from the project is not sufficient to cover the capital invested. This does not necessarily mean that the project was executed at a loss as the residual value of the equipment, should be taken into account in determining this.

If there is no such point then at the end of the project there is yet capital employed with no return. Some of this capital would be in partly depreciated equipment, which could be utilized to generate returns elsewhere.

A percentage of payment is kept back by the client as a retention. In some projects this amounts to 10% of the total value of the project retained up to one year after the work is completed. In most cases the recovery of this money takes much longer. This is a very significant factor in the cash flow and must be considered in the financial planning.

Liquidity Problems

If the required capital is provided and utilized according to the financial plan and if the projected income is generated as planned the project will function. If however either of these do not materialize as planned the project will face liquidity problems that will demand solutions if the project is to continue to function.

The causes of liquidity problems can be itemized relating to the production cycle of Fig. 1.

- (1) Inefficiency in conversion of financial resources into production resources caused by—
 - (a) Employing surplus manpower.
 - (b) Purchasing or deploying excessive equipment.
 - (c) Purchasing excessive materials or at high prices or not purchasing all the necessary materials.
 - (d) Unnecessary overheads.

A simple example would illustrate the magnitude of the effect caused by deviations from planned expenditure.

If for example a 10 million contract of two years duration is made up as follows :—

Man Power	—	3 m.	30%
Material	—	2.5 m.	25%
Equipment Investment	—	1.5 m.	15%
Service and Overheads	—	1.5 m.	15%
Contingency and Profits	—	1.3 m.	15%

If the manpower increases by 10% from the planned input from say 500 to 550 persons, the extra expenditure on wages would be 0.3 m.

If the duration of a project increases by 10% from 24 months to 26.4 months, at the higher level of employment the additional cost to the project would be 0.33 m.

The total cost of manpower would then be 3.62 m., the increase in cost amounting to 6.3% of the contract value.

A 10% increase in the cost, and or wastage of materials would be 0.25 m. or 2.5% of the contract value.

A 20% inflation in the prices of equipment which could occur due to delays in the award of a contract or other delays would cost 0.3 m. of 3% of the contract value.

A 10% increase in service costs and overheads due to extension of contract period would amount to 0.225 m. or 2.25% of the contract value. The total of these would then be 14.05% of the contract value which would very nearly wipe out the 15% provision made for contingency and profit.

- (2) Inefficiency in the conversion of production resources into the product due to :
 - (a) Underutilization or underproductivity of manpower.
 - (b) Underutilization of equipment.
 - (c) Wastage.
- (3) Inefficient conversion of the product into cash—
 - (a) Bad tendering.
 - (b) Non-receipt and delays in receipt of payments.
 - (c) Delays in the receipt of reimbursable extra costs.

(1) and (2) above elevates the expenditure and (3) depletes the income. The aggregate of the above mentioned adverse factors results in an unplanned deficit resulting in a liquidity problem. This has to be resolved if the entire production cycle is not to stall. What is likely to happen here, is that whatever cash available will be used to pay the wages of non-productive labour that cannot be easily discharged. The other essential production resources will remain unsupplied and the income from the project will diminish and stop unless action is taken to prime up the system again. If early action is not taken to avoid such a situation the contract may have to bear heavy losses.

Controls

What a contractor would have at the inception of a project would be a detailed break-down of cost of each item in the schedule of items tendered for. A programme of work would have been worked out. Based on these a predicted expenditure and income would be available. Hence the cash flow and the extent of financing required for the project. A cost control system suitable for the project can therefore be drawn up. The tools available for control are :

